## ORIGINAL DOCUMENTS CHECKLIST & ROUTING SLIP TO ACCOMPANY ALL ORIGINAL DOCUMENTS SENT TO THE BOARD OF COUNTY COMMISSIONERS OFFICE FOR SIGNATURE

Print on pink paper. Attach to original document. The completed routing slip and original documents are to be forwarded to the County Attorney Office at the time the item is placed on the agenda. All completed routing slips and original documents must be received in the County Attorney Office no later than Monday preceding the Board meeting.

## \*\*NEW\*\* ROUTING SLIP

Complete routing lines #1 through #2 as appropriate for additional signatures, dates, and/or information needed. If the document is already complete with the exception of the Chairman's signature, draw a line through routing lines #1 through #2, complete the checklist, and forward to the County Attorney Office.

Route to Addressee(s) (List in routing order)		Office	Initials	Date	
1.	Barbetta Hutchinson	HHVS	BH	7/19/13	
2.	Jennifer B. White, ACA County Attorney Office	Office located in HHVS Department	Sals	7/23/13	
3.	BCC Office	Board of County Commissioners	CH by V.Neet	7/21/13	
4.	Minutes and Records	Clerk of Court's Office	10	7/26/13	

#### PRIMARY CONTACT INFORMATION

Normally the primary contact is the person who created/prepared the Executive Summary. Primary contact information is needed in the event one of the

addressees above, may need to contact staff for additional or missing information.

Name of Primary Staff	Geoffrey Magon	Phone Number	252-2336
Contact / Department			
Agenda Date Item was	7/9/13	Agenda Item Number	16D1 V
Approved by the BCC Type of Document	Amended Action Plan	Number of Original	1 . /
Attached	Amended Action Flair	Documents Attached	
PO number or account			
number if document is			
to be recorded			

#### **INSTRUCTIONS & CHECKLIST**

	Initial the Yes column or mark "N/A" in the Not Applicable column, whichever is	Yes	N/A (Not
	appropriate.	(Initial)	Applicable)
1.	Does the document require the chairman's original signature?	YES 🗸	
2.	Does the document need to be sent to another agency for additional signatures? If yes, provide the Contact Information (Name; Agency; Address; Phone) on an attached sheet.	NO V	
3.	Original document has been signed/initialed for legal sufficiency. (All documents to be signed by the Chairman, with the exception of most letters, must be reviewed and signed by the Office of the County Attorney.	YES V	
4.	All handwritten strike-through and revisions have been initialed by the County Attorney's Office and all other parties except the BCC Chairman and the Clerk to the Board	- <del>YES</del> -	NIA
5.	The Chairman's signature line date has been entered as the date of BCC approval of the document or the final negotiated contract date whichever is applicable.	YES V	
6.	"Sign here" tabs are placed on the appropriate pages indicating where the Chairman's signature and initials are required.	YES V	
7.	In most cases (some contracts are an exception), the original document and this routing slip should be provided to the County Attorney Office at the time the item is input into SIRE. Some documents are time sensitive and require forwarding to Tallahassee within a certain time frame or the BCC's actions are nullified. Be aware of your deadlines!		Ald
8.	The document was approved by the BCC on	yes	
9.	Initials of attorney verifying that the attached document is the version approved by the BCC, all changes directed by the BCC have been made, and the document is ready for the Chairman's signature.	Jab	Author to

## **MEMORANDUM**

Date:

July 29, 2013

To:

Geoffrey Magon, Grants Coordinator

Housing, Human & Veteran Services Department

From:

Teresa Cannon, Deputy Clerk

Minutes and Records Department

Re:

**NSP 3 Amended Action Plan** 

Attached for your records is a **copy of the document** referenced above, (Item #16D1) approved by the Board of County Commissioners on Tuesday, July 9, 2013.

The Minutes and Record's Department will hold the original in the Board's Official Records.

If you have any questions, please contact me at 252-8411.

Thank you.

Attachment

#### 1. NSP3 Grantee Information

NSP3 Program Administrator Contact Information			
Name (Last, First) Grant, Kimberley			
Email Address kimberleygrant@colliergov.net			
Phone Number 239-252-4663			
Mailing Address 3339 Tamiami Trail E., Suite 211, Naples, Florida 34112-5361			

#### 2. Areas of Greatest Need

Map Submission

The map generated at the HUD NSP3 Mapping Tool for Preparing Action Plan website is included as an attachment.

Data Sources Used to Determine Areas of Greatest Need

#### Describe the data sources used to determine the areas of greatest need.

#### Response

Collier County consulted local, state, and national data sources in determining the areas of greatest need. The use of myriad data sources allowed both a macro and micro and analysis of the areas of critical concern, local and national trends, forecasting future demand, and leveraging of existing resources. The goal of Collier County when determining the areas of greatest need was to stabilize neighborhoods, arrest decline, and produce a more sustainable, inclusive, and integrated community.

#### **Local Data**

Source: Naples Area Board of Realtors Multiple Listing Service (MLS).

<u>Qualifiers</u>: Excluded Marco Island, vacant land, commercial property, multi-family, and time-shares. Included mobile homes, manufactured homes, short sales, and foreclosures. All properties must have a minimum of 350 square feet.

<u>Data Used</u>: Median sales price, median list price, number of listings, and number of sales from January 2010 to October 2010.

The data provided a macro analysis of patterns and trends in the countywide residential real estate market. There continues to be a significant delta between the number of listings versus number of sales, and the median listing price versus the median sales price. For example, in October 2010 there were 434 sales compared to 7,966 properties listed; only 5.45% of properties listed for sale in October 2010 sold. Likewise, the median listing price in October 2010 was \$324,000 compared to a median sales price in the same month of \$165,000; the median sales price was approximately half of the median list price.

It may be true that until these deltas display an extended decrease in severity, the local housing market will continue to struggle. However, the dichotomy between the rural housing market and the coastal housing market may distort the median data figures; thus, drawing conclusions at this level of analysis may be problematic. For example, the December 2010 sale of a home in the prestigious Port Royal community for \$14.55 million dollars will likely distort the countywide median sales price data for that

period.

<u>Source</u>: Various; complied and reported in the U.S. Department of Housing and Urban Development's (HUD) *NSP3 Downloadable Data Files*.

Qualifiers: Data reflects market conditions for the second quarter of 2010. For further details, consult the "Data Dictionary" prepared by HUD and available at www.huduser.org/portal/datasets/NSP.html. Data Used: Collier County was divided into 223 distinct areas by HUD when preparing data to assist in calculating the formula allocations amounts for NSP3. All data were used by HUD to calculate a NSP3 foreclosure need score ranging from one to twenty, with twenty being the worst. Locally, particular attention was paid to the following factors: foreclosure need score, percent low-moderate households, USPS vacancy rates, percentage of high-cost mortgages, and the estimate number of properties needed to make an impact.

In order to be eligible for participation in NSP3, an area must have a foreclosure need score of at least seventeen on the scale of twenty. Of the 223 areas HUD divided Collier County into, 206 have a foreclosure need score of at least 17 (92.38 percent). However, many of the areas would require expenditures in excess of the available NSP3 funding. Collier County must seek to deeply target funding into those areas where HUD believes we can make an impact based upon current market conditions and projections for future decline or instability.

Source: Collier County NSP1 experiences

Qualifiers: Collier County was allocated \$7,306,750 and successfully obligated 100 percent of the funds within 18 months. The program design generates program income upon sale to an income-qualified person or family. As such, activities are ongoing.

<u>Data Used</u>: Acquisition locations, average acquisition cost, average rehabilitation cost, and return of program income.

Collier County's NSP1 program has been successful in acquiring properties in focused geographical areas most adversely affected by the foreclosure crisis. When determining areas of greatest need for NSP3, consideration was given to properties approved using NSP1 funds. Furthermore, having already acquired over 70 properties with NSP1, Collier County has a considerable amount of data on costs. As such, we sought areas for NSP3 funding that we have adequate funding to make a real impact.

#### **State Data**

Source: Shimberg Center for Housing Studies, University of Florida.

<u>Qualifiers</u>: Data projects affordable housing needs based upon the 2000 Census. While this data is dated, the Center was established in 1988 by the Florida legislature (Section 240.5111, Florida Statutes) as the State's source of research relating to the problems and solutions associated with the availability of affordable housing in Florida. As such, one must consider the data in any analysis of affordable housing needs.

<u>Data Used</u>: Collier County used cost burdened household data, divided by home ownership and rental, to assess the types of housing units projected to meet an unmet need in the community. Cost burdened is defined as a household spending greater than 30 percent of household income on housing related expenses.

Analyzing data from the Shimberg Center, Collier County is projected to have an average annual increase of 739.55 cost burdened household units between 2010 and 2030. The data shows the increase by

income range and housing type (home ownership versus rental) and may prove a valuable tool in the long range planning and implementation of the NSP3 program.

#### **National Data**

Source: Neighborhood Stabilization Program Resource Exchange and other sources Qualifiers: Information was assembled to ensure Collier County's NSP3 areas of greatest need could be effectively served with the resources available using best practices, toolkits, and examples of successful implementations in NSP1 and NSP2. Finally, national media coverage on housing related issues was used to provide context within the broader economic crisis. Much of this data is not quantitative, but remains valuable when selecting target areas.

<u>Data Used</u>: Two toolkits available on the Neighborhood Stabilization Program Resource Exchange were of particular benefit when determining areas of greatest need: *Instructions for Completing the NSP3 Substantial Amendment or Abbreviated Action Plan* and the *NSP3 Program Design Guidebook*. Figure 1-2 in the *NSP3 Program Design Guidebook* was used to consider market types and the implications for program design. For example, in an area with low demand and high supply of eligible properties, Collier County may undertake demolition of blighted structures and land bank for future redevelopment.

National media coverage was used to provide a context within the broader economic crisis when planning activities and selecting areas of greatest need. Topics considered included, but were not limited to: the growth in families "doubling up" due to loss of income or foreclosure; decreasing local government budgets resulting in, among other things, fewer funds for maintaining abandoned houses and funding social service initiatives; challenges in providing effective homeless prevention; uncertainty surrounding certain documents used by banks during foreclosure proceedings; presence of "Chinese Drywall" in homes and the adverse effects on owners; the state of housing and the uncertainties surround future prices; Florida Economic Outlook: July 2010 (Wells Fargo).

#### **Determination of Areas of Greatest Need and Applicable Tiers**

Describe how the areas of greatest need were established and whether a tiered approach is being utilized to determine the distribution of funding.

#### Response:

It is not proper, nor is it the intent, for the Collier County NSP3 to compete with the private market; the private market will take care of the private market. Rather, the Collier County NSP3 should deeply target those areas that are not attractive to private investors and homebuyers, and which are causing instability, deterioration, blight, and unstable conditions in the community.

For purposes of NSP3, HUD divided Collier County into 223 unique target areas. Providing this number of small target areas will permit Collier County to deeply target areas adversely impacted by the foreclosure crisis. However, the County's success will depend on the availability of eligible properties. As such, Collier County will employ a tiered approach.

Based upon data collected from NSP1, Collier County NSP3 allocation will fund activities on approximately thirty (30) units as funding allows. A tiered approach will further define within the general target area, sub-areas (or tiers), to ensure that the County is able to meet the impact criteria provided by HUD. Where funds are insufficient to meet the impact criteria, the County will seek other

tiers in which funds may be deeply targeted and produce the results expected by HUD, the Housing and Economic Recovery Act of 2008, and the Wall Street Reform and Consumer Protection Act of 2010 (Dodd-Frank Act).

Finally, when assessing tiers to target with NSP3, the County will consider properties assisted with NSP1. For example, the County has made great efforts to stabilize an area loosely defined as Golden Gate City. Further investment in this area and the associated tiers will maximum the effects of both NSP1 and NSP3. Additionally, the past and future use of NSP1 in conjunction with NSP3 may assist the County in meeting the impact criteria.

The following have been selected as the target areas for Collier County's NSP3:

#### Target Area One – Golden Gate City (HUD Neighborhood ID 1108764)

- Tier One Census Tract 0104.10
  - o GeoID 120219230126300010410U1
  - o GeoID 120219230126300010410U2
  - o GeoID 120219230126300010410U3
- Tier Two Census Tract 104.19
  - o GeolD 1202101419
- Tier Two Census Tract 104.20
  - o GeoID 1202101420
- Tier Three Census Tract 0104.11
  - o GeoID 120219230126300010411U1
  - o GeolD 120219230126300010411U2
  - o GeoID 120219230126300010411U3
  - o GeoID 120219230126300010411R3
  - o GeoID 120219230126300010411R1

## Target Area Two - East Naples Bayshore Gateway CRA (HUD Neighborhood ID 3981140)

- Tier One Census Tract 0107.01
  - o GeolD 120219230199999010701U4
  - o GeolD 120219230199999010701U1
  - o GeoID 120219230199999010701U2
  - o GeoID 120219230199999010701U3
  - o GeoID 120219230199999010701R2

Please note that the above data is presented and identified as contained in HUD's NSP3 Mapping Tool. Copies of the reports are attached to this application.

# 3. Definitions and Descriptions

#### **Definitions**

Torm	Definition	1
Term	Definition	ı

NSP3 Action Plan Collier County, Florida

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Blighted Structure	In conformance with Section 163.340, Florida Statutes, a "blighted structure" means a structure that is deteriorated, or deteriorating, in which conditions, as indicated by government-maintained statistics or other studies, are leading to economic distress or endangering life or property, and in which two or more of the following factors are present:  a) Predominance of defective or inadequate street layout, parking facilities, roadways, bridges, or public transportation facilities; b) Aggregate assessed value of real property in the area for ad valorem tax purposes have failed to show any appreciable increase over the 5 years prior to the finding of such condition; c) Faulty lot layout in relation to size, adequacy, accessibility, or usefulness; d) Unsanitary or unsafe conditions; e) Deterioration of site or other improvements; f) Inadequate and outdated building density patterns; g) Falling lease rates per square foot of office, commercial, or industrial space compared to the remainder of the county or municipality; h) Tax or special assessment delinquency exceeding the fair value of the land; i) Residential and commercial vacancy rates higher in the area than in the remainder of the county or municipality; j) Incidence of crime in the area higher than in the remainder of the county or municipality; k) Fire and emergency medical service calls to the area proportionately higher than in the remainder of the county or municipality; l) A greater number of violations of the Florida Building Code in the area than the number of violations recorded in the remainder of the county or municipality; m) Diversity of ownership or defective or unusual conditions of title which prevent the free alienability of land within the deteriorated or hazardous area; or n) Governmentally owned property with adverse environmental conditions caused by a public or private entity.
Affordable Rents	However, the term "blighted structure" or "blighted area" also means any structure or area in which at least one of the factors identified in paragraphs (a) through (n) are present and all taxing authorities subject to s. 163.387(2)(a) agree, either by interlocal agreement or agreements with the agency or by resolution, that the structure or area is blighted. 24 CFR § 92.252
	Rents shall not exceed the Fair Market Rents (FMR) as published annually by HUD for the Naples – Marco Island Metropolitan Statistical Area (MSA). Furthermore, the maximum rent are the lesser of:  1) The fair market rent for existing housing for comparable units in the area as established by HUD under 24 CFR 888.111; or  2) A rent that does not exceed 30 percent of the adjusted income of a

family whose annual income equals 65 percent of the median income for the area, as determined by HUD, with adjustments for number of bedrooms in the unit.

Furthermore, when the NSP3 assisted unit is occupied by very low-income families the rent requirements are:

- The rent does not exceed 30 percent of the annual income of a family whose income equals 50 percent of the median income for the area, as determined by HUD, with adjustments for smaller and larger families. However, if the rent determined under this paragraph is higher than the applicable rent under paragraph (1) or (2) of this section, then the maximum rent for units under this paragraph is that calculated under paragraph (1) or (2) of this section; and
- 2) The rent does not exceed 30 percent of the family's adjusted income. If the unit receives Federal or State project-based rental subsidy and the very low-income family pays as a contribution toward rent not more than 30 percent of the family's adjusted income, then the maximum rent (i.e., tenant contribution plus project-based rental subsidy) is the rent allowable under the Federal or State project-based rental subsidy program.

#### Descriptions

Term	Definition					
Long-Term Affordability	24 CFR 92.252(a), (c), (e), and (f), and 92.254					
	Rental: Long-Term Affordability					
	The NSP3-assisted units must meet the	affordability requirements for not				
	less than the applicable period specifie					
	completion. The affordability requiren					
	apply without regard to the term of any loan or mortgage or the transfer of					
	ownership, except that the affordabilit					
	foreclosure or transfer in lieu of foreclosure. Collier County will enf					
	long-term affordability through the use					
	restriction against the assisted propert	у.				
	Rental housing activity	Minimum period of affordability in years				
	Rehabilitation or acquisition of existing					
	housing per unit amount of NSP3 funds:	5				
	Under \$15,000					
	\$15,000 to \$40,000	10				
	Over \$40,000 or rehabilitation involving	15				
	refinancing					
	New construction or acquisition of newly	20				
	constructed housing					
	Subsequent next during the Co. 1.3.4					
	Subsequent rents during the affordabil					
	applied in conformance with 24 CFR 92	.252(f).				

#### Homeownership: Long-Term Affordability

The NSP3-assisted housing must meet the affordability requirements for not less than the applicable period specified in the following table, beginning after project completion. These restrictions are a minimum and Collier County may elect to impose longer affordability periods. The per unit amount of NSP3 funds and the affordability period that they trigger are described more fully below under "Homeownership: Recapture Provisions."

Homeownership assistance NSP3 amount per-unit	Minimum period of affordability in years
Under \$15,000	5
\$15,000 to \$40,000	10
Over \$40,000	15

#### Homeownership: Recapture Provisions

The recapture provisions will ensure that Collier County <u>or their designated</u> <u>Developer</u> recoups all or a portion of the NSP3 assistance benefiting the homebuyer, if the housing does not continue to be the principal residence of the family for the duration of the period of affordability. The period of affordability is based upon the total amount of NSP3 funds subject to recapture described above.

Collier County may choose to recapture the entire amount of NSP3 assistance or a reduced amount on a prorata basis for the time the homeowner has owned and occupied the housing measured against the required affordability period. The net proceeds may be divided proportionally as set forth in the following mathematical formulas:

NSP3 investment	_X	Net proceeds = NSP3 amount to County
NSP3 investment + homeowner investment	t	•

<u>homeowner investment</u> X Net proceeds = amount to homeowner NSP3 investment + homeowner investment

Collier County may permit the homebuyer to recover the homebuyer's entire investment (down payment and capital improvements made by the owner since purchase) before recapturing the NSP3 investment.

# Housing Rehabilitation Standards

#### **General Standards**

All NSP3-assisted housing will be required to meet or exceed local and state building codes. All units that require rehabilitation must meet or exceed the current Florida Building Code (FBC). The current code applied in Collier County is 2007 FBC.

Collier County will incorporate energy-efficient, sustainable building practices when feasible, including the use of green building to provide long-term affordability and attractiveness within the community. Furthermore, Collier County encompasses a large coastal area that subjects the residents

to the risk of hurricanes and severe flooding. As such, all NSP3-assisted housing will undergo hurricane hardening and damage mitigation, when feasible.

#### **Required HUD Standards**

In compliance with the requirements of HUD, the following standards will apply to gut rehabilitation and new construction projects. Gut rehabilitation is defined as the general replacement of the interior of a building that may or may not include changes to structural elements such as flooring systems, columns or load bearing interior or exterior walls.

- a) Residential buildings up to three stories must be designed to meet the standard for Energy Star Qualified New Homes;
- b) Mid- or high-rise multifamily housing must be designed to meet American Society of Heating, Refrigerating, Air-Conditioning Engineers (ASHRAE) Standard 90.1-2004, Appendix G plus 20 percent (which is the Energy Star standard for multifamily buildings piloted by the Environmental Protection Agency and the Department of Energy)

In further compliance with the requirements of HUD, the following standards will apply to all NSP3-assisted housing units.

- a) All rehabilitated units must meet the following standards to the extent applicable to the work undertaken:
  - i. Older obsolete products and appliances (such as windows, doors, lighting, hot water heaters, furnaces, boilers, air conditioning units, refrigerators, clothes washers and dishwashers) must be replaced with Energy Star-46 labeled products;
  - ii. Water efficient toilets, showers, and faucets, such as those with the WaterSense label must be installed;
  - iii. Housing must be improved to mitigate the impact of disasters (e.g. hurricane, flooding, and fire)

HUD also encourages the adoption of energy efficient and environmentally-friendly green elements. Collier County will seek to incorporate the standards and policies of the Florida Green Building Coalition. A copy of the standards and policies is attached to this Action Plan.

# 4. Low-Income Targeting

**Low-Income Set-Aside Amount** 

Identify the estimated amount of funds appropriated or otherwise made available under the NSP3 to be used to provide housing for individuals or families whose incomes do not exceed 50 percent of area median income.

#### Response:

Collier County will set-aside 25 percent of funds appropriated to the County to provide housing for individuals or families whose incomes do not exceed 50 percent of the area median income, adjusted for household size. The final dollar amount is 25 percent of the <u>sum of the</u> County's appropriation <u>and program income</u>, rounded up to the nearest thousand. Please note that activities funded with program income are not subject to the 25 percent set aside requirement, however they may be used to meet the regulatory requirement.

Total low-income set-aside **percentage** (must be no less than 25 percent): 25.00% Total funds set aside for low-income individuals =  $\frac{$1,078,042}{}$ 

#### Meeting Low-Income Target

# Provide a summary that describes the manner in which the low-income targeting goals will be met. Response:

Habitat for Humanity of Collier County, Inc. (hereinafter, "Habitat for Humanity" or "Developer"), has been successful in providing homeownership to households earning less than 50 percent of the area median income. Through a developer agreement, Collier County shall partner with Habitat for Humanity to meet the low-income targeting requirement through the provision of affordable homeownership.

## 5. Acquisition and Relocation

#### **Demolition or Conversion of LMI Units**

Does the grantee intend to demolish or convert any low- and moderate-income	
dwelling units (i.e., ≤ 80% of area median income)?	Yes

If yes, fill in the table below.

Question	Number of Units
The approximate number of low- and moderate-income dwelling units—i.e., ≤ 80% of area median income—reasonably expected to be demolished or converted as a direct result of NSP-assisted activities.	3 units
The approximate total number of NSP affordable housing units made available to low-, moderate-, and middle-income households—i.e., ≤ 120% of area median income—reasonably expected to be produced by activity and income level as provided for in DRGR, by each NSP activity providing such housing (including a proposed time schedule for commencement and completion).	All activities have an estimated commencement date of March 1, 2011 and completion date



	2014.
	Activity 1 LMMH/LH25 – 25 units
	Activity 2 LMMH – 5 units
The number of dwelling units reasonably expected to be made available for households whose income does not exceed 50 percent of area median income.	7 units

#### 6. Public Comment

Citizen Participation Plan

Briefly describe how the grantee followed its citizen participation plan regarding this proposed substantial amendment or abbreviated plan.

#### Response:

The Collier County Citizen Participation Plan was adopted January 9, 2001. The following steps were taken in preparation of this NSP3 substantial amendment:

- 1. <u>Technical Assistance</u> In addition to providing public access to the draft and development document used in the preparation of this substantial amendment, Collier County was available to provide technical assistance to citizens, citizen groups, nonprofit organizations and agencies that requested assistance in understanding the NSP3.
- 2. <u>Public Hearings/Meetings</u> The development of the Collier County NSP3 substantial amendment was contemplated in regular, publicly advertised meeting(s) of the Affordable Housing Advisory Committee, the Board of County Commissioners, and advertised in a newspaper of general circulation.
- 3. <u>Fifteen-Day Public Comment Period</u> The County published notice of the availability of the proposed NSP3 substantial amendment in a newspaper of general circulation and posted it on the County's website. The publication described, among other items, the total County appropriation, target areas, and proposed activities.
- 4. <u>County Commission</u> Citizen participation requirements shall not be construed to restrict the responsibility or authority of the County for the development and execution of the NSP3 program activities. The County Commission remains the sole approving authority for the program and any amendments.

Summary of Public Comments Received.

No public comments were received.

# 7. NSP Information by Activity

Activity Number 1

Activity Name	Acquisition and Rehabilitation (LMMH)		
,	Select all that apply:		
	Eligible Use A: Financing Mechanisms		
	Eligible Use B: Acquisition and Rehabilitation		
Uses	Eligible Use C: Land Banking		
	Eligible Use D: Demolition		
1	Eligible Use E: Redevelopment		
	24 CFR 570.201(a) Acquisition, (b) Disposition, (d) Clearance for blighted		
CDBG Activity or	structures, (i) Relocation, and (n) Direct homeownership assistance (as modified below); 24 CFR 570.202 eligible rehabilitation and preservation		
Activities			
Activities	activities for homes and other residential properties. HUD notes that any of the activities listed above may include required homebuyer counseling as an		
	activity delivery cost.		
National Objective	Low Moderate Middle Income Housing (LMMH)/ LH25		
ivational Objective			
	Activity Number 1 will provide funding to Developer to acquire properties that have been abandoned or foreclosed upon. Once rehabilitation is		
	complete, utilizing funding provided by the Developer, the home will be sold		
	to persons or households earning not greater than 120 percent area median		
	income, adjusted for household size.		
	The activity will attempt to stabilize neighborhoods, arrest decline, and create		
	a more sustainable, integrated, and affordable community. The local housing		
	market conditions in the target areas generally consists of elevated vacancy		
	rates, greater percentage of homes financed with a high cost loan, a large		
	number of mortgages seriously delinquent (90+ or more delinquent or in		
	foreclosure), and a significant percentage decline in home values since the peak value. For example, since the peak value, home values in the target		
	areas have fallen 48.4 percent.		
	areas have failen 46.4 percent.		
	The Developer will seek to purchase homes and residential properties that		
<b>Activity Description</b>	have been abandoned or foreclosed upon, in order to sell or redevelop such		
	homes and properties. The Developer may, with written consent by the		
	County, demolish blighted structures acquired by the Developer in order to		
	redevelop as housing. When selecting target areas for this activity, Collier		
	County paid close attention to the impact score assigned by HUD. The impact		
	score is the estimated number of properties needed to make an impact in the		
	identified target area.		
	Consideration of the impact score is especially important because, as HUD		
	states, "nationwide there have been over 1.9 million foreclosure completions		
	in the past two years. NSP 1, 2, and 3 combined are estimated to only be able		
	to address 100,000 to 120,000 foreclosures. To stabilize a neighborhood		
	requires focused investment." Therefore, target areas were selected in which		
	Collier County would be able to make the impact recommended by HUD.		
	When providing assistance to persons, families, non-profit agencies, or other		
	organizations, the following general terms will apply:		

Range of interest rates: 0 percent to 5 percent

Term of assistance: 5 years to 30 years

Tenure of beneficiaries: homeowners

The activity is expected to benefit income-qualified persons or households by producing safe, decent, and affordable housing. Additionally, the Developer may seek to incorporate energy efficient and environmentally-friendly green elements in each project.

One of the major obstacles to affordable homeownership is saving for a down payment. Oftentimes the low- and very-low income residents of Collier County are struggling to pay a monthly rent payment, as well as other household expenses. This activity will benefit income-qualified persons or households by offering a newly rehabilitated property through Habitat for Humanity to reduce the heavy burden of saving a sizable down payment.

Another factor affecting residents within the target areas is reduced employment opportunities. Collier County has long relied on industries fueled by population growth to provide employment opportunities for residents. According to the Collier County Economic Development Council's 2009 Market Facts report, construction, retail trade and accommodations, and food service employ the largest number of Collier County residents. All three industries have an average wage well below the area median income (\$44,592, \$29,120, and \$22,683 respectively) thereby making any disruption in income potentially devastating. This activity will benefit income-qualified persons or households be providing affordable housing that is integrated and, whenever possible, located near employment centers and public transportation.

This activity will produce housing that is intended to remain affordable. In compliance with NSP3 regulations, Collier County has adopted as a safe harbor the affordability standards of the HOME program at 24 CFR 92.252(a), (c), (e), and (f), and 92.254.

The County will require that the Developer return \$388,000 to the County from the proceeds of sale of NSP3 properties. The \$388,000 will upon receipt by the County be classified as program income. The \$388,000 generated in program income will be awarded to Habitat for Humanity to continue to acquire and rehabilitate additional property in line with their NSP3 developer agreement with the County.

The Developer will seek, to the maximum extent possible, to hire or cause to be hired employees who reside in the vicinity of NSP3 projects or contract with small businesses that are owned and operated by persons residing in the vicinity of the project. For the purposes of NSP3, HUD defines "vicinity" as each neighborhood identified within this document as being the areas of

The following are examples of activities that may be used to accomplish this initiative:  Outreach to local area residents and businesses; Inclusion of Section 3 and other relevant language in all applicable contracts; Advertising of economic opportunities to local area residents and businesses
<ul> <li>Inclusion of Section 3 and other relevant language in all applicable contracts;</li> <li>Advertising of economic opportunities to local area residents and</li> </ul>
Neighborhood ID 1108764: Golden Gate City  • Tier One – Census Tract 0104.10
• Tier Two – Census Tract 0104.10 • Tier Two – Census Tract 0104.19, 0104.20
Location Description  Tier Three – Census Tract 0104.19, 0104.20
Neighborhood ID 3981140: East Naples Bayshore Gateway CRA
• Tier One – Census Tract 0107.01
Source of Funding Dollar Amount
NSD3 \$2.107.222
Budget \$ 33,107,332
\$
Total Budget for Activity \$3,107,332
Acquire and rehabilitate approximately twenty four (24) twenty five (25) units
of housing for LMMH and LH25, as funding permits.
Projected Start Date March 1, 2011
Projected End Date February 28, 2014
Collier County Department of Housing
Name Human, and Veteran Services
Responsible Location 3339 Tamiami Trail E., Suite 211,
Organization Naples, Florida 34112
Administrator Contact Info 239-252-4663
kimberleygrant@colliergov.net

Activity Number 2			
Activity Name	Land Bank (LMMH)		
	Select all that apply:		
	Eligible Use A: Financing Mechanisms		
Use	Eligible Use B: Acquisition and Rehabilitation		
Ose	Eligible Use C: Land Banking		
	Eligible Use D: Demolition		
	Eligible Use E: Redevelopment		
CDBG Activity or	24 CFR 570.201(a) Acquisition and (b) Disposition. HUD notes that any of the		
Activities	activities listed above may include required homebuyer counseling as an		
Activities	activity delivery cost.		

National Objective	Low Moderate Middle Income Housing (LMMH)		
	Activity Number 2 will provide funding to Habitat for Humanity to purchase and operate a land bank. As detailed below, the high cost of land was a major contributor to the lack of affordable housing during the height of the local housing market.  The activity will attempt to stabilize neighborhoods, arrest decline, and create a more sustainable, integrated, and affordable community. The local housing market conditions in the target areas generally consists a high supply of eligible properties, low demand for housing, or high levels of vacancy. Furthermore, the target areas are suffering from, or are at risk for blighted conditions. NSP3 provides a unique opportunity to improve a community be permitting land banking.		
Activity Description	At the peak of the housing market in Collier County (4 <sup>th</sup> quarter 2005), only 16.3% of homes sold were affordable to a household earning the area median income (source: National Association of Home Builders/Wells Fargo Housing Opportunity Index). The cost of land was a major contributor to the lack of affordable housing during the housing market boom. Use funds under this activity, Collier County will prepare for the increase in vacant land costs by seeking to acquire properties at low cost.		
	The Land Bank activity will not produce a range of interest rates, terms of assistance, or tenure of beneficiaries. Rather, those elements will present themselves upon redevelopment of the subject property within ten (10) years as required by HUD.  This activity will not produce housing, rather it will fund the acquisition of properties for land banking by the Developer. Additionally, land banking will not create hiring opportunities for citizens or small businesses residing in the vicinity of the project.		
Location Description	Neighborhood ID 1108764: Golden Gate City  Tier One – Census Tract 0104.10  Tier Two – Census Tract 0104.19, 0104.20  Tier Three – Census Tract 0104.11  Neighborhood ID 3981140: East Naples Bayshore Gateway CRA  Tier One – Census Tract 0107.01		
Budget	Source of Funding NSP3	Dollar Amount \$388,418 \$	
Total Budget for Activity		\$388,418	
Performance Measures	Acquire approximately five (5) land bank properties, as funding permits.		
Projected Start Date	March 1, 2011		
Projected End Date	February 28, 2014		
Responsible Organization	Name	Collier County Department of Housing, Human, and Veteran Services	
04r44.04.1	Location	3339 Tamiami Trail E., Suite 211,	

		Naples, Florida 34112
Administ	trator Contact Info	239-252-4663
		kimberleygrant@colliergov.net

Activity Number 3		
Activity Name	Administration	
	Select all that apply:	
	Eligible Use A: Financing Mecl	hanisms
Use	Eligible Use B: Acquisition and	l Rehabilitation
Ose	Eligible Use C: Land Banking	
	Eligible Use D: Demolition	
	🔀   Eligible Use E: Redevelopmen	t
	24 CFR 570.205 and 206, as amended to provide an alternative that an	
CDBG Activity or		an NSP grant provided to a jurisdiction
Activities	and of up to ten (10) percent of program income earned may be used for	
13.19	general administration and planning activities.	
National Objective	N/A – Administration	
Activity Description	This activity will fund the cost of administering the NSP3.	
Location Description	N/A - Administration	
	Source of Funding	Dollar Amount
Budget	NSP3	\$388,415.00
Duaget		\$
46.1		\$
Total Budget for Activity		\$388,415.00
Performance Measures	N/A – Administration	
Projected Start Date	March 1, 2011	
Projected End Date	February 28, 2014	
	Name	Collier County Department of Housing,
		Human, and Veteran Services
Responsible	Location	3339 Tamiami Trail E., Suite 211,
Organization		Naples, Florida 34112
	Administrator Contact Info	239-252-4663
		kimberleygrant@colliergov.net

## 8. Certifications

**Certifications for State and Entitlement Communities** 

(1) Affirmatively furthering fair housing. The jurisdiction certifies that it will affirmatively further fair housing, which means that it will conduct an analysis to identify impediments to fair housing choice



within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting the analysis and actions in this regard.

- (2) **Anti-displacement and relocation plan.** The applicant certifies that it has in effect and is following a residential anti-displacement and relocation assistance plan.
- (3) **Anti-lobbying.** The jurisdiction must submit a certification with regard to compliance with restrictions on lobbying required by 24 CFR part 87, together with disclosure forms, if required by that part.
- (4) **Authority of jurisdiction.** The jurisdiction certifies that the consolidated plan or abbreviated plan, as applicable, is authorized under state and local law (as applicable) and that the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and other program requirements.
- (5) **Consistency with plan.** The jurisdiction certifies that the housing activities to be undertaken with NSP funds are consistent with its consolidated plan or abbreviated plan, as applicable.
- (6) **Acquisition and relocation.** The jurisdiction certifies that it will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601), and implementing regulations at 49 CFR part 24, except as those provisions are modified by the notice for the NSP program published by HUD.
- (7) **Section 3.** The jurisdiction certifies that it will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u), and implementing regulations at 24 CFR part 135.
- (8) **Citizen participation.** The jurisdiction certifies that it is in full compliance and following a detailed citizen participation plan that satisfies the requirements of Sections 24 CFR 91.105 or 91.115, as modified by NSP requirements.
- (9) **Following a plan.** The jurisdiction certifies it is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD. [Only States and entitlement jurisdictions use this certification.]
- (10) **Use of funds.** The jurisdiction certifies that it will comply with the Dodd-Frank Wall Street Reform and Consumer Protection Act and Title XII of Division A of the American Recovery and Reinvestment Act of 2009 by spending 50 percent of its grant funds within 2 years, and spending 100 percent within 3 years, of receipt of the grant.

#### (11) The jurisdiction certifies:

- a. that all of the NSP funds made available to it will be used with respect to individuals and families whose incomes do not exceed 120 percent of area median income; and
- b. The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements. However, if NSP funds are used to pay the proportion of a fee or assessment attributable to the capital costs of public improvements (assisted in part with NSP funds) financed from other

revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. In addition, with respect to properties owned and occupied by moderate-income (but not low-income) families, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than NSP funds if the jurisdiction certifies that it lacks NSP or CDBG funds to cover the assessment.

- (12) Excessive force. The jurisdiction certifies that it has adopted and is enforcing:
  - a. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in nonviolent civil rights demonstrations; and
  - b. A policy of enforcing applicable state and local laws against physically barring entrance to, or exit from, a facility or location that is the subject of such nonviolent civil rights demonstrations within its jurisdiction.
- (13) **Compliance with anti-discrimination laws.** The jurisdiction certifies that the NSP grant will be conducted and administered in conformity with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d), the Fair Housing Act (42 U.S.C. 3601-3619), and implementing regulations.
- (14) Compliance with lead-based paint procedures. The jurisdiction certifies that its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K, and R of this title.
- (15) Compliance with laws. The jurisdiction certifies that it will comply with applicable laws.
- (16) **Vicinity hiring.** The jurisdiction certifies that it will, to the maximum extent feasible, provide for hiring of employees that reside in the vicinity of NSP3 funded projects or contract with small businesses that are owned and operated by persons residing in the vicinity of NSP3 projects.
- (17) **Development of affordable rental housing.** The jurisdiction certifies that it will be abide by the procedures described in its NSP3 Abbreviated Plan to create preferences for the development of affordable fental housing for properties assisted with NSP3 funds.

Signature/Authorized Official

signature only

Date

Georgia A. Hiller, Esq.

Chairwoman

Approved as to form and legality

Assistant County Attorney

# **Appendix: NSP3 Action Plan Contents Checklist**

The checklist below is an optional tool for NSP3 grantees to help to ensure that all required elements of the NSP3 Substantial Amendment or the Abbreviated Plan are submitted to HUD. This checklist only includes the minimum required elements that must be included in the NSP3 Action Plan and grantees may want to add additional details. This document must be protected, as described above, in order to use the checkboxes in this checklist.

#### 1. NSP3 Grantee Information

	Yes
Did you include the Program Administrator's name, address, phone,	
and email address?	

## 2. Areas of Greatest Need

	Yes
Does the narrative description describe how funds will give priority emphasis to areas of greatest need?	
Does the narrative description specifically address how the funds will give priority emphasis to those areas:	
With the highest percentage of home foreclosures?	
<ul> <li>With the highest percentage of homes financed by subprime mortgage related loan?; and</li> </ul>	
<ul> <li>Identified by the grantee as likely to face a significant rise in the rate of home foreclosures?</li> </ul>	
Did you create the area of greatest needs map at <a href="http://www.huduser.org/NSP/NSP3.html">http://www.huduser.org/NSP/NSP3.html</a> ?	
Did you include the map as an attachment to your Action Plan?	
ONLY Applicable for States: Did you include the needs of all entitlement communities in the State?	

# ${\bf 3.}\ \ {\bf Definitions}\ {\bf and}\ {\bf Descriptions}$

	Yes
Are the following definitions and topics included in your substantial amendment?:	
Blighted structure in context of state or local law,	

Affordable rents,	
<ul> <li>Ensuring long term affordability for all NSP funded housing projects,</li> </ul>	
<ul> <li>Applicable housing rehabilitation standards for NSP funded projects</li> </ul>	
4. Low-Income Targeting	
	Yes
Did you identify the estimated amount of funds appropriated to provide housing that meets the low-income set aside target?	
Did you provide a summary describing how your jurisdiction will meet its low-income set aside goals?	
5. Acquisition & Relocation	
	Yes
For all acquisitions that will result in displacement did you specify:	
The planned activity,	
<ul> <li>The number of units that will result in displacement,</li> </ul>	
<ul> <li>The manner in which the grantee will comply with URA for those residents?</li> </ul>	
6. Public Comment	
	Yes
Did you provide your draft of the NSP3 substantial amendment for a	
minimum of 15 days for public comment?  Did you include the public comments you received on the NSP3	
substantial amendment in your plan?	
T MODY C	
7. NSP Information by Activity	
	Check all that apply
Did you include a description of all eligible NSP3 activities you plan to implement with your NSP3 award?	
For each eligible NSP3 activity you plan to implement did you include:	
	<i>*(////////////////////////////////////</i>

• E	ligible use or uses?	
• 0	Correlated eligible CDBG activity or activities?	
• 4	Associated national objective?	
• }	low the activity will address local market conditions?	
• R	lange of interest rates (if any)?	
• 0	Ouration or term of assistance?	
• T	enure of beneficiaries (e.g. rental or homeowner)?	
	f the activity produces housing, how the design of the activity vill ensure continued affordability?	
	low you will, to the maximum extent possible, provide for icinity hiring?	
	rocedures used to create affordable rental housing references?	
• •	Areas of greatest need addressed by the activity or activities?	
• •	Amount of funds budgeted for the activity?	
o iı	Appropriate performance measures for the activity (e.g. units of housing to be acquired, rehabilitated, or demolished for the new new levels represented in DRGR)?  Expected start and end dates of the activity?	
• N	lame and location of the entity that will carry out the activity?	
Did you si	ifications gn and submit the certification form applicable to your	Yes
jurisdictio		

Did you include a signed SF-424?

Yes

## **EXHIBIT F**

## **COLLIER COUNTY BOARD OF COUNTY COMMISSIONERS**

Multi-Lingual Listing of Department Employees

Date:	
Voluntary Participation: Please include employed Veteran Services who requires language assist Attention: NAME, by DATE.	ees who are willing to assist a LEP client of Housing, Human, and stance. Send this survey form to the Public Services Division,
Division/Department Name:	
Division/Department Contact:	

Employee's Name	Employee's Contact Phone No.	Language	Can Speak? Yes or No	Can Read? Yes or No	Degree of Fluency
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#### **EXHIBIT F**

# LIMITED ENGLISH PROFICIENCY (LEP) QUESTIONNAIRE

This questionnaire is to be completed by Housing, Human, and Veteran Services staff providing services to individuals with Limited English Proficiency. Please complete the questionnaire for each LEP individual served.

Staff I	Member: Date:
Name	of LEP Individual (if known):
1.	What is the primary language spoken by the LEP person? (e.g., Spanish, Creole, German, etc.)
2.	Describe the type of service or services provided to this person. (e.g., housing assistance, prescription assistance, respite care, etc.)
3.	Was the program service provided within the timeframe as the service is provided to non-LEP individuals? (Yes or No; if No, please indicate if service was due to need for LEP service)
4.	What type of LEP services did you provide to this person? (e.g., oral interpretation in person or by phone, written translation, none, etc.)
5.	Who provided to interpreter services? (e.g., bilingual staff, community volunteer, LEP person's family member, friend, etc.)
6.	Was this person satisfied with the interpreter services provided? (Yes or No; if No, please explain)

Range of interest rates: 0 percent to 5 percent

• Term of assistance: 5 years to 30 years

• Tenure of beneficiaries: homeowners

The activity is expected to benefit income-qualified persons or households by producing safe, decent, and affordable housing. Additionally, the Developer may seek to incorporate energy efficient and environmentally-friendly green elements in each project.

One of the major obstacles to affordable homeownership is saving for a down payment. Oftentimes the low- and very-low income residents of Collier County are struggling to pay a monthly rent payment, as well as other household expenses. This activity will benefit income-qualified persons or households by offering a newly rehabilitated property through Habitat for Humanity to reduce the heavy burden of saving a sizable down payment.

Another factor affecting residents within the target areas is reduced employment opportunities. Collier County has long relied on industries fueled by population growth to provide employment opportunities for residents. According to the Collier County Economic Development Council's 2009 Market Facts report, construction, retail trade and accommodations, and food service employ the largest number of Collier County residents. All three industries have an average wage well below the area median income (\$44,592, \$29,120, and \$22,683 respectively) thereby making any disruption in income potentially devastating. This activity will benefit income-qualified persons or households be providing affordable housing that is integrated and, whenever possible, located near employment centers and public transportation.

This activity will produce housing that is intended to remain affordable. In compliance with NSP3 regulations, Collier County has adopted as a safe harbor the affordability standards of the HOME program at 24 CFR 92.252(a), (c), (e), and (f), and 92.254.

The County will require that the Developer return \$388,000 to the County from the proceeds of sale of NSP3 properties. The \$388,000 will upon receipt by the County be classified as program income. The \$388,000 generated in program income will be awarded to Habitat for Humanity to continue to acquire and rehabilitate additional property in line with their NSP3 developer agreement with the County.

The Developer will seek, to the maximum extent possible, to hire or cause to be hired employees who reside in the vicinity of NSP3 projects or contract with small businesses that are owned and operated by persons residing in the vicinity of the project. For the purposes of NSP3, HUD defines "vicinity" as each neighborhood identified within this document as being the areas of